



SENSITIVITY INDICATORS ANALYSIS AND REGIONAL SUSTAINABLE DEVELOPMENT STATUS IN INDONESIA

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Abstract

Indonesia is one of the largest archipelagic country in the world, with an area of 1,913,578.67 km², and consists of 34 provinces, 415 regencies, and 93 cities. Since the end of centralistic governance under Soeharto's administration in 1999, Indonesia has adopted a decentralized governance system to deliver national and regional development. It has been noted that Indonesia has variations in social, economic, ecological, and institutional dimensions between a province to another province in Indonesia. This study aims to analyze the sensitivity of indicator and hierarchy of sustainability of province in Indonesia, using a scalogram method, and analyze the status of sustainable development of the regions, using cluster and flag analysis method. The research shows two most sensitive indicators, the ratio of paved road length to area width and the GDP per capita. Both of these indicators are very effective in increasing the sustainability of provincial development in Indonesia. Of the 33 provinces studied, 24 are at a moderate level of sustainability. Flag analysis showed that the SDG scenario is better than the NC-MEA and the BAU at Region I to III.

Keywords: Flag Analysis, Indicator, Regional Development, Scalogram, Sustainability Indicators Sustainable Development

I. INTRODUCTION

Sustainable development has become a commitment and part of development strategies and policies in several countries around the world, including Indonesia (Law of the Republic of Indonesia Number 17 of 2007, 2007; Tong, Ye, & Hou, 2006). It is also stated as one of the mission of Indonesia's National Long-Term Development Plan 2005-2025, which is to create the equitable distribution of development and justice, and a green

and sustainable Indonesia in 2025 (Law of the Republic of Indonesia Number 17 of 2007, 2007). Indonesia has a vast territory, covering an area of 1,913,578.67 km², and consists of 34 provinces, 415 districts and 93 cities (Regulation of the Minister of Home Affairs of the Republic of Indonesia Number 56 of 2015, 2015).

Spangenberg, Pfahl, & Deller (2002) state that quality indicators are sensitive indicators. The more sensitive the indicator, the more qualified it is as a gauge of sustainable development. Sensitive

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indicators are indicators who react early and sensibly to changes in what they are monitoring, allowing it to be used for monitoring trends of successes or failures of policies. Rustiadi, Saefulhakim, & Panuju (2009) stated that sensitivity indicators are indicators that can rapidly and precisely indicate the important changes in environmental characteristics. Therefore, the selected indicators need to be tested for their sensitivity level, to formulate priority development programs based on the most sensitive indicators.

With the end of the Millennium Development Goals (MDGs) agenda by 2015, the sustainable development is now entering a new agenda with the declaration of Sustainable Development Goals or SDGs through UN Resolution Number A/Res/70/1. The agenda is also a challenge for all governments in the world to achieve three noble goals by 2030: ending poverty, achieving equality and addressing climate change in all countries (United Nations, 2015). In addition to the enforcement of the SDG's policy, Indonesia is also dealing with the ASEAN Economic Community (MEA) policy, which aims to ensure that each country in the ASEAN region can improve its economic stability and might be able to address various issues related to the economy in each region. This MEA policy is more conducive to economic and social development than the environment. Efforts to have a sustainable development in Indonesia are also influenced by the government's development policies. The development policy, both the policies of the past five years (2010-2014), outlined in 11 national development priority agendas (Regulation of the President of the Republic of Indonesia Number 5 of 2010, 2010), as well as current policies outlined in the 9th Strategic Priority Agenda, called NAWACITA.

In this regard, one of the challenges in regional development, especially in developing countries such as Indonesia is how to measure the success of development as mandated in Law of the Republic of Indonesia Number 23 of 2014 on Regional Government.

The law mandates that each region, both provincial and district/city, implement policies and programs using performance indicators as a means of assessing their success. However, with too many indicators set (> 700 indicators), it is not easy for regions to measure their performance. A simpler measurement of sustainable development is one way to overcome this complexity, by using three pillars of sustainability, namely: (a) economic pillars, (b) social pillars, and (c) environmental pillars, more holistically. The measurement methods were used by Nijkamp & Vreeker (2000), and Jesinghaus (2007). The evaluation of its sustainability was performed by Shmelev & Rodríguez-Labajos (2009) and Poveda & Lipsett (2011). Fauzi & Oxtavianus

(2014) have also measured the sustainability by using a composite index to assess Indonesia's sustainable development in the provinces, while Erlinda (2016) uses the Flag and Impressive Decision Model approach to evaluate sustainable development in Jambi Province.

Based on a report released by World Bank (2009) environmental degradation and natural resource degradation, and the absence of good governance in Indonesia have, and will undermine Indonesia's national income between 0.2% to 7% of GDP or vary between or vary between US\$ 0.56 billion to US\$ 7.7 billion per year. We can see that there are still many challenges and obstacles to achieve sustainable development objectives at the national level. However, this commitment remains a national agenda and should remain to be a development agenda or priority for all provinces in Indonesia.

With the background and consideration as described above, the purpose of this study is to analyze the sensitivity of indicators and sustainability status of regional development in Indonesia. In addition to the enforcement of the SDG's policy, Indonesia is also faced with the ASEAN Economic Community (MEA) policy, which aims to ensure that each country in the ASEAN region can improve its economic stability and might be able to address various issues related to the economy in each region.

II. METHOD

A. Sensitivity Analysis Indicators and Hierarchy of Sustainable Development of Provincial Region in Indonesia

The method used for this analysis is a scalogram analysis. According to Saefulhakim (2004), the scalogram can be used to analyze the number of facilities owned by each region or to analyze the presence or absence of such facilities in a region. The facilities in this study are used as indicators of sustainable development in the province. The indicators used in this study are presented in Table 4, which are secondary data sourced from BPS and related Ministries/Institutions, with serial data from 2010-2014.

The scalogram analysis resulted in a hierarchy of sustainable development of the province. This method emphasizes quantitative rather than qualitative analysis of each measured indicator. The assumption used is that the province with the highest rank indicator is the province that can be a model in the effort to develop sustainable regional development indicators. The steps in the scalogram method are as follows:

Table 1.
Data on Key Indicators of Sustainable Province Development

No.	Province	Key Indicator of Sustainable Province Development						Total
		I ₁	I ₂	I ₃	I ₄	I _{..}	I _n	
1.	Province A	.....	.....	.....	.....	.....	.....	.....
2.	Province B	.....	.....	.....	.....	.....	.....	.....
3.	Province C	.....	.....	.....	.....	.....	.....	.....
I	Province ..	.....	.....	.....	.....	.....	.....	.....
N	Province n	.....	.....	.....	.....	.....	.....	.....
Total		.....	.....	.....	.....	.....	.....	.....
		.....	.....	\bar{X} .....	.....	.....	.....	.....
σ		.....	.....	.....	.....	.....	.....	.....

Notes:

I_n = Key indicator of sustainable region development number-n

\bar{X} = Mean of the indicator

σ = Standard deviation

1. Develop data tabulation for each indicator, and calculate the mean (\bar{x}) and standard deviation (σ) of each indicator, as illustrated in Table 1.
2. Standardize data for each indicator. At this stage, based on the results of the Phase 1 analysis of data tabulation, each data is standardized (Table 2). Standardization is calculated using the formula:

$$X'_i = (X_i - \bar{X}) / \sigma$$

Notes:

X'_i = standardized indicator values

X_i = value of the indicator

\bar{X} = average value of the indicator

σ = standard deviation

Table 2.
Standardization of Data on Provincial Development Indicators

No.	Province	Indicator of Sustainable Province Development						Total
		I ₁	I ₂	I ₃	I ₄	I _{..}	I _n	
1.	Province A	X' _i	X' _i	.....	.....	.....	.....	.....
2.	Province B	.....	.....	.....	.....	.....	.....	.....
3.	Province C	.....	.....	.....	.....	.....	.....	.....
I	Province ..	.....	.....	.....	.....	.....	.....	.....
N	Province n	.....	.....	.....	.....	.....	.....	.....
Total		.....	.....	.....	.....	.....	.....	.....

Notes:

I_n = Indicator of sustainable region development number-n

Table 3.
Results of Scalogram Analysis of Indicators and Sustainability of Province Development

No.	Province	Indicator of Sustainable Province Development						Total (Sorted)
		I_1	I_2	I_3	I_4	$I_{..}$	I_n	
1.	Province A	.....	.....	.....	.....	.....	.....	.....
2.	Province B	.....	.....	.....	.....	.....	.....	.....
3.	Province C	.....	.....	.....	.....	.....	.....	.....
I	Province ..	.....	.....	.....	.....	.....	.....	.....
N	Province n	.....	.....	.....	.....	.....	.....	.....
Total (Sorted)		.....	.....	.....	.....	.....	.....	.....

Highest Value ←————→ Lowest Value

3. Negative indicators of the standardized data would then be transformed into a positive indicator to equalize the direction of all indicators so that the resulting hierarchy has the same direction. A positive indicator is an indicator that shows improved conditions if the indicator value increases. An example is a per capita GDP indicator, whereas a negative indicator is an indicator that indicates an improvement in condition if its indicator value decreases. Examples of negative indicators are the open unemployment rate and the percentage of the population below the poverty line.

4. Using scalogram method, put the indicators in a hierarchy, sort the indicators from highest to the lowest. With the scalogram analysis,

we can see the best province and sustainable indicator, as presented in Table 3. Scalogram analysis is performed using Microsoft Excel.

Table 4 presents the indicators utilized in this study. The data used are secondary data sourced from BPS, the relevant Ministries/Agencies, and local governments, with data series from 2010 to 2014.

B. Analysis of the Sustainability Status of Regional Development

For computational reasons, indicators of institutional dimensions are incorporated into the Social dimension, since the institutional dimension represents the idea of social development. This indicator is then tested into three development

Table 4.
Indicators Used in This Study

No.	Indicator of Sustainable Province Development	Unit
Economic Dimension		
1.	GRDP per capita	IDR
2.	Gini ratio	Index
3.	Williamson Inequality Index	Index
4.	Percentage of population below the poverty line	%
5.	Purchasing power parity/PPP	IDR
6.	Percentage of expenditure for consumption (food)	%
7.	Percentage of stable road length to width of the area	%

No.	Indicator of Sustainable Province Development	Unit
Economic Dimension		
Social Dimension		
8.	Average school duration	Year
9.	Angka Partisipasi Murni (APM) of Senior Highschool (SMA)	%
10.	Life expectancy	Year
11.	Open unemployment rate	%
12.	Percentage of workforce in formal sector	%
13.	Percentage of households with access to clean water/drinking water	%
14.	Percentage of households with access to adequate sanitation	%
Environment Dimension		
15.	Total CO2 emissions to population	Kg/person
16.	Environmental Quality Index	Index
17.	Percentage of critical land area to total area	%
18.	Percentage of flood incidence to population	%
Institutional Dimensions		
19.	Index of social capital	Index
20.	Percentage of women representation in the parliament	%
21.	Percentage of female APS to male	%

*) ATPM percentage of children in a school age group studying at the appropriate level of education to total children in that school age group.

scenarios, namely (a) Scenario I: Business As Usual (BAU), (b) Scenario II: Nawa Cita-MEA (NC-MEA), and (c) Scenario III: Sustainable Development Goals (SDGs).

Assessment of development sustainability status in each region is done by using Flag (Erlinda, 2016; Nijkamp & Vreeker, 2000) method. The Flag method is based on the bandwidth values that are divided into intervals of different sustainability levels. This value is known as Critical Threshold Value or CTVs (Critical Threshold Values). The CTVs band is presented in Figure 1.

The CTV Flag range above indicates the sustainability of a region's development. The

green flag indicates a high rate of sustainable development, and no concern is raised for the decision maker regarding pursuing sustainable development, while the yellow flag indicates that risks have been detected. The red indicates that the development is no longer sustainable and (reverse trend/reconsideration is needed) and black flag indicates hazard zones or high environmental damage occurring due to development that exceeds the capacity of a region (need to be terminated). The Flag Model is a multicriteria decision method, using algorithms, maximization with constraints, mathematically written as follows:

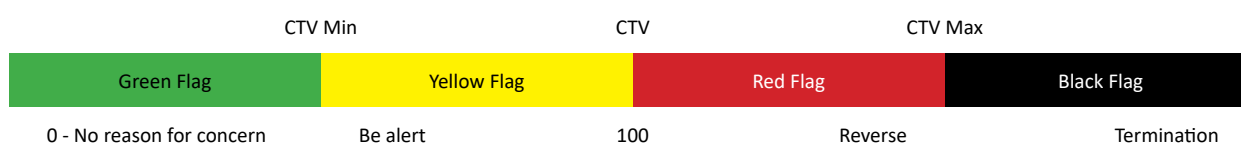


Figure 1. Critical Threshold Value based on Flag (Nijkamp dan Vreeker 2000)

$$\text{Maxw}=(x_1, x_2, \dots, x_n) \dots\dots\dots 5)$$

$$\text{with } x_1 \in K_1, x_2 \in K_2, x_3 \in K_3, \dots, x_n \in K_n \dots\dots\dots 6)$$

In the context of the Flag model the value of K_1 to K_n is represented by the critical value (CTV), resulting in the equation constrain:

$$x_1 \in \text{CTV}_1, x_2 \in \text{CTV}_2, x_3 \in \text{CTV}_3, \dots, x_n \in \text{CTV}_n \dots\dots\dots 7)$$

The Flag model is a multi-criteria model, and represented in detail by the following equation:

$$\text{Maxw} = \begin{pmatrix} x_1 \\ x_2 \\ \vdots \\ x_n \end{pmatrix} \begin{bmatrix} \begin{pmatrix} a_1 & \cdots & a_{1n} \\ \vdots & \ddots & \vdots \\ a_{n1} & \cdots & a_{nn} \end{pmatrix} \begin{pmatrix} x_1 \\ \vdots \\ x_n \end{pmatrix} = \begin{pmatrix} \delta_1 \\ \vdots \\ \delta_n \end{pmatrix} \end{bmatrix}$$

The column vector (...) represents a constant or Critical Threshold Value (CTV). The sustainability score then based on Critical Threshold Value (CTV) where:

$$S(x) = \frac{(CTV - x)}{(CTV_{\min} - CTV)} \text{ for } x < CTV$$

$$S(x) = \frac{(CTV - x)}{(CTV_{\max} - CTV)} \text{ for } x > CTV$$

Where x = the value of the indicator measured; $S(x)$ = sustainability indicator that describes green to black areas (whether safe or overloading or unsustainable).

The Flag analysis was performed using Samisoft® software developed by Nijkamp & Vreeker (2000). The data and indicators used in this study are shown in Table 5 to Table 8.

Table 5.
CTV, CTV Min, and CTV Max of Regional I Sumatera

No	Indicator	Type	CTV Min	CTV	CTV Max	Unit
Economy						
1	GRDP per capita	G	31,426.10	34,917.39	38,409.69	Million IDR
2	Williamson Inequality Index	B	0.43	0.48	0.53	Index
3	Percentage of population below the poverty line	B	10.06	11.18	12.30	Percentage
Social						
4	Angka Partisipasi Murni (APM) of Senior Highschool (SMA)	G	49.66	55.18	60.70	Percentage
5	Life Expectancy	G	62.10	69.00	75.00	Index
6	Index of Social Capital	G	54.35	60.39	66.42	Index
7	Open Unemployment Rate	B	5.23	5.81	6.39	Percentage
Environment						
8	Total CO2 emissions to population	B	1.08	1.21	1.33	Percentage
9	Environmental Quality Index	G	58.76	65.29	71.82	Index
10	Percentage of Critical Land Area to Total Area	B	0.0018	0.0019	0.0021	Percentage

Source: FGD Results February 25, 2016, at Hotel Bumi Karsa Bidakara

Table 6.
CTV, CTV Min, and CTV Max of Regional II Java-Bali

No	Indicator	Type	CTV Min	CTV	CTV Max	Unit
Economy						
1	GRDP per capita	G	34,990.94	38,878.82	42,766.71	Million IDR
2	Williamson Inequality Index	B	0.60	0.67	0.74	Index
3	Percentage of population below the poverty line	B	8.62	9.58	10.53	Percentage
Social						
4	Angka Partisipasi Murni (APM) of Senior Highschool (SMA)	G	49.10	54.55	60.01	Percentage
5	Life Expectancy	G	64.45	71.61	78.77	Index
6	Index of Social Capital	G	52.90	58.77	64.65	Index
7	Open Unemployment Rate	B	5.98	6.64	7.31	Percentage
Environment						
8	Total CO2 emissions to population	B	1.15	1.28	1.41	Percentage
9	Environmental Quality Index	G	47.68	52.98	58.27	Index
10	Percentage of Critical Land Area to Total Area	B	0.0009	0.0010	0.0011	Percentage

Source: FGD Results February 25, 2016, at Hotel Bumi Karsa Bidakara

Table 7.
CTV, CTV Min, and CTV Max of Regional II Kalimantan-Sulawesi

No	Indicator	Type	CTV Min	CTV	CTV Max	Unit
Economy						
1	GRDP per capita	G	29,792.21	33,102.46	36,412.70	Million IDR
2	Williamson Inequality Index	B	0.39	0.43	0.47	Index
3	Percentage of population below the poverty line	B	8.85	9.84	10.82	Percentage
Social						
4	Angka Partisipasi Murni (APM) of Senior Highschool (SMA)	G	44.91	49.90	54.89	Percentage
5	Life Expectancy	G	61.70	68.56	75.41	Index
6	Index of Social Capital	G	50.91	56.56	62.22	Index

No	Indicator	Type	CTV Min	CTV	CTV Max	Unit
Economy						
7	Open Unemployment Rate	B	4.52	5.02	5.53	Percentage
Environment						
8	Total CO2 emissions to population	B	1.30	1.44	1.59	Percentage
9	Environmental Quality Index	G	63.04	70.05	77.05	Index
10	Percentage of Critical Land Area to Total Area	B	0.0017	0.0018	0.0020	Percentage

Source: FGD Results February 25, 2016, at Hotel Bumi Karsa Bidakara

III. RESULTS AND DISCUSSION

A. Sensitivity Analysis Indicators and Hierarchy of Sustainable Development of Provincial Region in Indonesia

Figure 2 shows the sensitivity sequence of the twenty-one indicators. The most sensitive indicator is the rightmost indicator in the bar chart of Figure 2. The leftmost indicator shows that although classified as sensitive, the indicator's performance

Table 8.
CTV, CTV Min, and CTV Max of Regional II Nusa Tenggara-Maluku-Papua

No	Indicator	Type	CTV Min	CTV	CTV Max	Unit
Economy						
1	GRDP per capita	G	22,127.18	24,585.76	24,585.76	Million IDR
2	Williamson Inequality Index	B	0.93	1.03	1.14	Index
3	Percentage of population below the poverty line	B	17.53	19.48	21.43	Percentage
Social						
4	Angka Partisipasi Murni (APM) of Senior Highschool (SMA)	G	44.61	49.57	54.53	Percentage
5	Life Expectancy	G	58.77	65.22	71.74	Index
6	Index of Social Capital	G	52.32	58.13	63.94	Index
7	Open Unemployment Rate	B	4.88	5.42	5.97	Percentage
Environment						
8	Total CO2 emissions to population	B	1.02	1.14	1.25	Percentage
9	Environmental Quality Index	G	66.78	74.20	81.62	Index
10	Percentage of Critical Land Area to Total Area	B	0.0010	0.0011	0.0013	Percentage

Source: FGD Results February 25, 2016, at Hotel Bumi Karsa Bidakara

is better than other indicators. Thus, it can be seen that there are 2 (two) most sensitive indicators, namely the percentage of the paved road length to total area and per capita GRDP. This is evidenced by the very low value of the scalogram for both indicators.

In sequence, if all the dimensions of sustainability are represented then there are 7 (seven) very sensitive indicators located at the far right of the bar chart in Figure 17. The seven indicators are: (1) percentage of the length of the steady road to the area (economic dimension), (2) GRDP per capita (economic dimension), (3) Gini ratio (economic dimension), (4) percentage of food expenditure (economic dimension), (5) percentage of formal sector labor (social dimension), (6) Total CO2 emissions to population (environmental dimension), and (7) percentage of women's representation in parliament (institutional dimension).

Of the seven highly sensitive indicators representing all sustainable dimensions, four of them are those that fall within the economic dimension, located on the far right of the chart in Figure 2. This suggests that the economy should still be both the government's and regional governments' development priority, to quickly create sustainable development in Indonesia. The four indicators are (1) percentage of expenditure on food, (2) Gini ratio, (3) GRDP per capita, and (4) percentage of steady road length to the total area.

The seven sensitive indicators are the priority

for the government and regional governments to improve, to accelerate the creation of sustainable development of provinces in Indonesia (Figure 2 and Table 9).

The provinces are grouped by using Standard Deviation interval and Mean value to obtain the hierarchy of sustainable provincial development based on the scalogram.

Hierarchy I (High Sustainable Development) is the group which value is the Mean value + Standard Deviation, Hierarchy III (Low Sustainable Development) is the group whose value is the Mean value - Standard deviation, and Hierarchy II (Medium Sustainable Development) is the group that lies in between Hierarchy I and III.

Base on the above criteria, where the mean value (A) = 46.847, Standard Deviation (B) = 8.605, then the Hierarchy I = A + B is 55.452, Hierarchy III = A - B is 38.242, and Hierarchy II is $38.242 \leq \text{Total} \leq 46.847$. (Figure 3 and Table 9).

Using the above grouping, the hierarchy of provincial level of sustainability in Indonesia, are as follows:

1. Hierarchy I, Provinces with a high level of sustainability of regional development indicators, characterized with the highest total scalogram number of twenty-one development indicators. This is in line with the theory of Serageldin (1996) and UN-CSD (1995) in Spangenberg and Boniot (1998). Areas with high sustainability are areas where economic, social and institutional development is

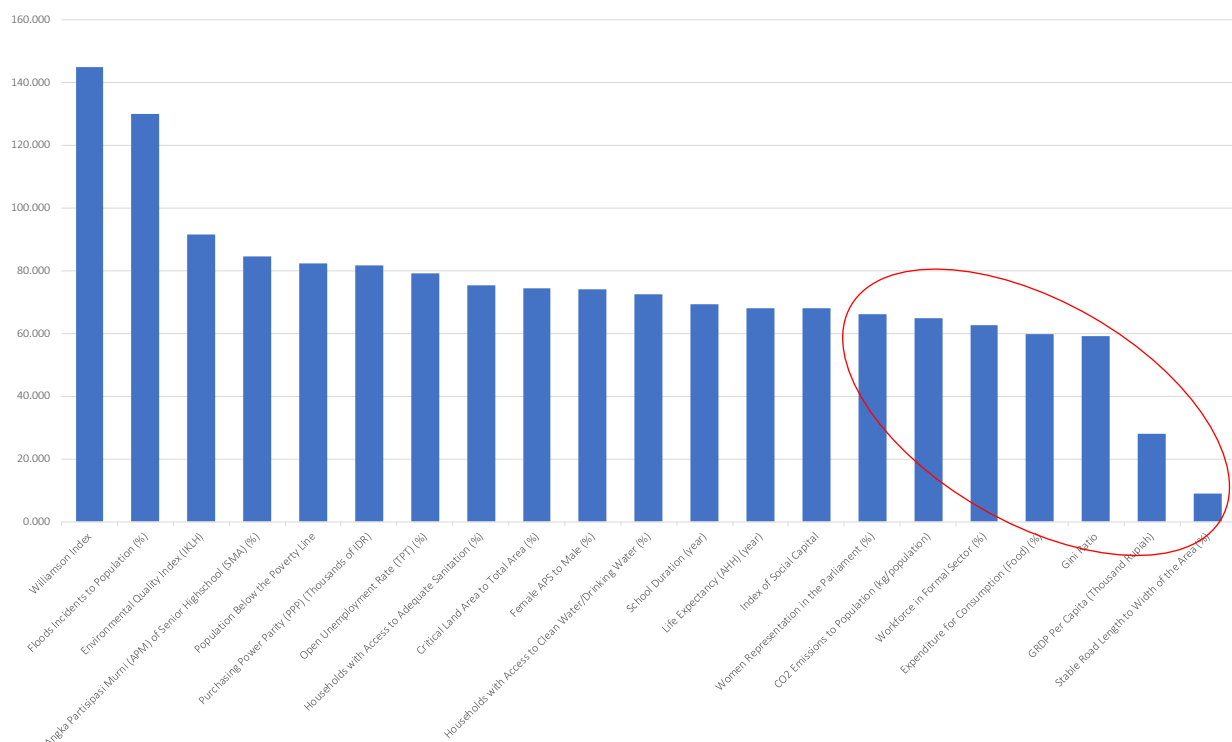


Figure 2. Level of Sensitivity of Sustainable Province Development Indicators Using Scalogram Analysis

Table 9.
The Hierarchy of Provinces' Development Performance Based on Twenty-One Indicators of Sustainable Province Development Using the Scalogram Method

No.	Province	Williamson Index	Percentage of Floods Incidents to Population (%)	Env'tron-men-tal Quality Index (IKLH)	Angka Partisipasi Murni (APM) of Senior High-school (SMA) (%)	Per-centage of popu-lation below the poverty line	Pur-chasing power par-t-y/ppp (PPP) (thous-sands rupi-ah)	Open unem-ploy-ment rate (TPT) (%)	Per-centage of house-holds with access to ade-quate sanita-tion (%)	Per-centage of criti-cal land area to total area (%)	Per-centage of fe-male APS to male (%)	Per-centage of house-holds with access to clean water / drink-ing water (%)	Average school dura-tion (year)	Life expec-tancy (AHH) (year)	In-dex of so-cial capi-tal	Per-centage of wom-en repre-sen-tation in the par-li-a-ment (%)	Total CO2 emis-sions to popu-lation (kg/pop-u-la-tion)	Per-centage of work-force in For-mal Sector (%)	Per-centage of ex-penditure for con-sumption (food) (%)	Gini Ratio	GRDP per capita (thous-sand rupi-ah)	Per-centage of stable road length to width of the area %)	Total	Hierarchy
1	DKI Jakarta	4.562	4.654	0.000	2.760	3.881	2.428	0.594	4.509	3.880	1.769	4.430	4.847	3.275	2.256	2.241	0.563	4.581	4.886	0.534	4.158	5.805	66.614	I
2	East Kalimantan	3.709	3.104	3.279	3.677	3.464	3.493	0.980	3.564	3.262	3.483	3.427	3.193	3.746	0.982	4.094	2.022	3.270	3.052	2.029	4.219	0.018	62.067	I
3	Bali	4.994	4.656	2.850	4.217	3.778	2.852	3.926	4.156	3.017	2.090	4.094	3.279	2.874	3.279	0.980	0.576	2.672	3.865	0.855	0.610	0.339	58.993	I
4	Riau Islands	4.933	4.527	2.725	4.075	3.348	3.423	2.065	2.353	0.046	0.313	3.644	3.926	2.097	3.530	1.586	3.413	4.351	2.910	2.633	2.226	0.237	58.359	I
5	Bangka Belitung	5.142	4.632	2.265	1.644	3.695	3.392	3.013	1.986	2.812	4.280	3.298	1.581	2.333	4.113	1.769	2.636	2.832	1.760	3.965	0.767	0.117	57.475	I
6	Riau	4.384	4.575	1.627	3.079	3.172	3.807	2.212	2.387	2.217	1.999	2.264	2.712	2.709	2.640	3.635	2.829	2.427	1.783	2.131	2.250	0.040	54.879	II
7	DIY	4.519	4.500	1.811	4.140	1.881	3.761	3.131	2.534	2.874	2.107	3.801	3.018	4.136	3.205	1.538	0.460	2.531	3.249	0.443	0.372	0.519	54.529	II
8	North Sulawesi	4.520	4.457	3.168	2.821	3.202	2.975	1.314	3.219	1.793	3.654	2.954	3.113	2.787	0.862	4.123	1.301	2.109	2.233	0.860	0.553	0.104	52.121	II
9	North Sumatra	4.261	4.369	2.959	3.726	2.755	3.033	2.007	2.779	2.286	2.113	2.482	3.085	1.712	3.052	1.538	2.954	1.984	0.923	2.793	0.656	0.074	51.541	II
10	Central Java	3.691	4.035	1.950	2.294	1.985	3.045	2.302	4.147	3.443	1.596	2.631	1.127	3.705	1.209	2.965	2.337	1.760	2.056	1.793	0.400	0.199	48.669	II
11	West Java	4.413	4.496	1.106	1.940	2.830	2.694	0.752	2.419	2.641	2.464	2.271	1.885	3.195	2.256	2.823	3.608	2.600	2.207	1.038	0.474	0.133	48.243	II
12	East Java	3.461	4.242	1.801	2.601	2.382	3.567	3.053	2.919	1.849	2.219	2.571	1.202	2.594	3.210	1.240	2.392	1.653	2.055	2.225	0.711	0.083	48.032	II
13	North Maluku	5.190	4.380	4.024	3.221	3.191	0.315	2.654	2.729	2.171	2.528	1.869	2.469	1.439	2.070	0.951	2.818	1.045	1.623	3.123	0.205	0.044	47.560	II
14	Banten	4.097	4.739	0.974	2.169	3.503	2.535	0.000	2.802	3.197	2.080	2.821	2.419	2.105	0.000	2.369	3.842	3.476	2.125	1.006	0.646	0.258	47.154	II
15	West Sumatra	5.024	3.585	3.409	3.475	3.153	2.913	1.934	1.459	2.441	2.122	1.851	2.598	1.788	2.057	1.000	1.805	1.778	0.948	2.610	0.501	0.055	46.504	II
16	Lampung	4.895	4.386	2.341	2.059	1.913	1.696	2.517	3.063	2.483	3.278	1.502	1.675	2.279	3.011	2.034	1.960	1.191	1.360	2.247	0.427	0.077	46.394	II
17	South Sulawesi	4.395	3.852	2.574	2.451	2.939	3.036	2.153	2.405	2.231	2.618	2.733	1.734	2.270	1.227	2.369	2.228	1.695	1.974	0.605	0.528	0.038	46.056	II
18	Bengkulu	4.920	4.301	3.516	2.985	1.495	2.402	3.262	2.992	0.249	3.235	1.039	2.392	1.842	2.552	2.220	1.588	1.332	1.153	2.063	0.294	0.094	45.926	II
19	Southeast Kalimantan	5.368	3.836	2.919	1.468	3.472	3.040	3.493	0.883	0.503	3.356	1.128	2.082	2.232	1.167	2.854	1.083	1.876	1.107	2.939	0.649	0.009	45.465	II
20	Maluku	4.536	4.390	3.761	3.117	1.206	1.334	0.874	2.263	2.195	2.452	1.838	3.199	0.598	2.561	3.489	2.384	1.180	1.845	1.962	0.111	0.023	45.318	II
21	Jambi	4.577	3.407	2.428	2.265	3.073	2.833	2.925	1.996	1.550	2.317	1.904	1.999	2.599	3.015	1.499	0.000	1.869	1.196	2.998	0.821	0.047	45.317	II
22	Aceh	4.406	2.798	3.556	4.223	1.536	1.201	1.005	1.700	2.627	2.564	1.931	2.789	2.246	2.524	1.797	2.167	1.856	0.246	3.322	0.471	0.023	44.991	II
23	Central Sulawesi	5.002	3.567	4.284	2.570	2.035	2.549	3.104	2.781	3.220	2.250	1.866	2.111	1.304	0.820	1.903	0.359	1.322	1.821	1.490	0.460	0.028	44.844	II
24	South Sumatra	4.244	4.098	2.438	2.146	2.149	2.570	2.441	1.770	1.450	2.766	1.832	1.840	2.037	2.988	2.157	2.503	1.483	1.334	1.864	0.670	0.026	44.306	II
25	South Kalimantan	4.773	3.662	2.000	1.727	3.699	3.062	2.864	1.922	1.925	2.848	2.101	1.807	1.459	1.121	1.499	1.140	1.789	1.722	2.020	0.562	0.049	43.752	II
26	West Sulawesi	5.221	3.547	3.027	1.780	2.429	2.717	3.797	1.695	2.512	0.000	1.204	1.094	0.000	2.700	2.220	2.836	0.872	0.800	2.697	0.256	0.055	41.459	II
27	West Kalimantan	4.504	4.534	3.323	0.894	3.173	2.679	3.137	1.772	2.430	1.093	0.857	0.878	2.326	1.353	1.220	2.021	1.251	1.290	1.404	0.404	0.010	40.953	II
28	North Sulawesi	4.839	0.000	3.229	2.731	2.332	1.675	3.088	1.651	1.331	2.488	2.252	2.145	2.549	0.681	2.220	1.037	1.486	2.220	0.611	0.547	0.035	39.146	II
29	West Papua	2.324	4.665	4.095	2.324	0.379	0.000	2.122	0.134	3.526	1.585	1.690	1.204	0.643	2.256	1.185	3.559	1.738	2.184	0.576	1.681	0.015	38.185	III
30	Gorontalo	5.195	1.219	4.201	1.726	1.732	2.039	2.945	1.945	0.000	3.307	1.764	1.257	1.328	0.862	3.489	1.056	1.628	2.248	0.000	0.243	0.071	38.154	III
31	NTB	3.885	4.117	3.415	3.049	1.290	3.217	2.528	1.853	3.111	0.306	1.921	0.595	0.467	1.441	0.781	2.197	0.852	0.646	1.924	0.179	0.155	37.990	III
32	NTT	4.643	3.971	2.446	1.099	1.342	0.596	3.537	0.000	1.701	2.549	0.619	1.019	0.916	1.390	1.000	1.655	0.297	0.952	2.179	0.000	0.058	31.969	III
33	Papua	0.000	4.677	3.942	0.000	0.000	0.781	3.340	1.373	3.329	0.344	0.000	0.000	0.538	1.709	0.000	1.696	0.000	0.000	0.295	1.012	0.000	23.036	III
Total		145,027	125,981	91,442	84,452	82,353	81,650	79,067	75,361	74,300	74,173	72,589	69,307	68,128	68,098	66,292	65,025	62,785	59,775	59,234	28,063	8,840		

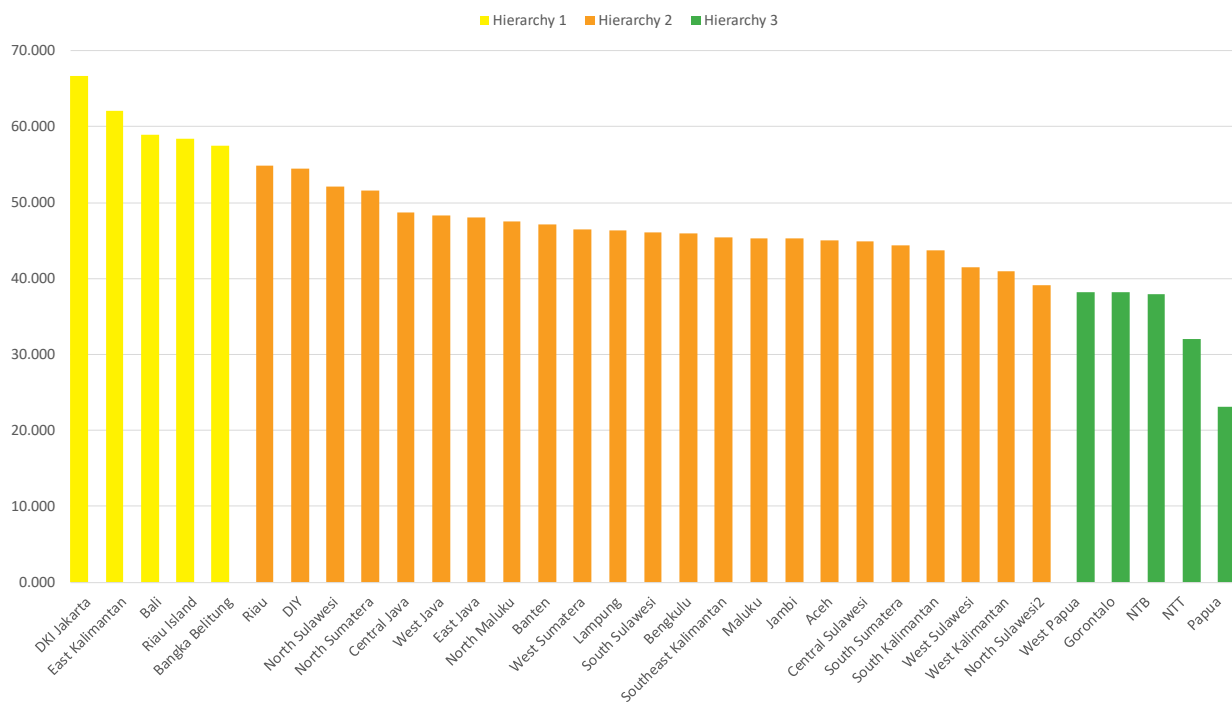


Figure 3. The Hierarchy of Sustainable Province Development Based on the Performance Indicators of Sustainable Development

sustainable. 4. There are 5 (five) province in Hierarchy I, namely DKI Jakarta Province, East Kalimantan, Bali, Riau Islands, and Bangka Belitung. The Hierarchy I provinces indicates that they have a high degree of sustainability indicators on the economic, social, environmental, and institutional dimensions

2. Hierarchy II, Provinces with moderate value of sustainability level, as shown by a moderate economic, social, environmental and institutional indicator. There are 23 (twenty-three) provinces included in the Hierarchy II. This shows that generally the Provincial Region in Indonesia are still in developing stage. The

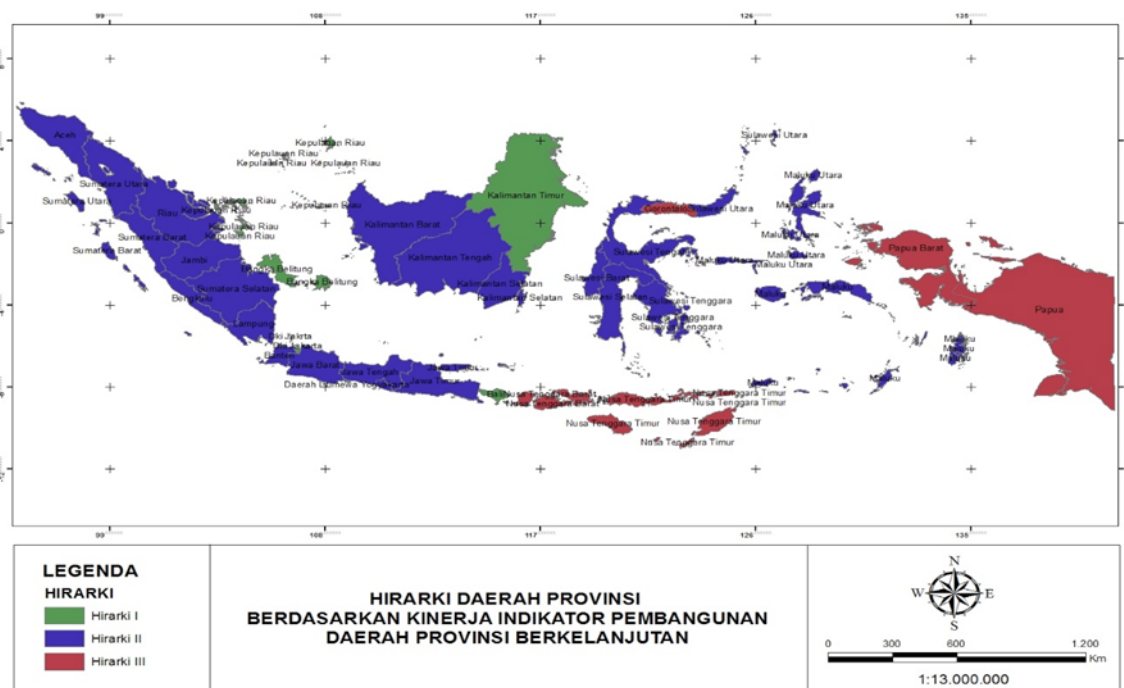


Figure 4. Hierarchy of Sustainable Development of Provinces in Indonesia by Performance Indicators of Regional Development 2010-2014

Table 10.
Flag Analysis of BAU, NC-MEA, and SDGs Policy in Region I-IV

FLAG	BAU REG. I	BAU REG. II	BAU REG. III	BAU REG. IV
Green	0	0	0	1
Yellow	9	9	8	8
Red	1	0	1	1
Black	0	1	1	0

FLAG	NC-MEA REG. I	NC-MEA REG. II	NC-MEA REG. III	NC-MEA REG. IV
Green	0	0	0	1
Yellow	9	8	8	8
Red	1	1	1	1
Black	0	1	1	0

FLAG	SDGs REG. I	SDGs REG. II	SDGs REG. III	SDGs REG. IV
Green	5	7	7	1
Yellow	5	2	2	8
Red	0	0	0	1
Black	0	1	1	0

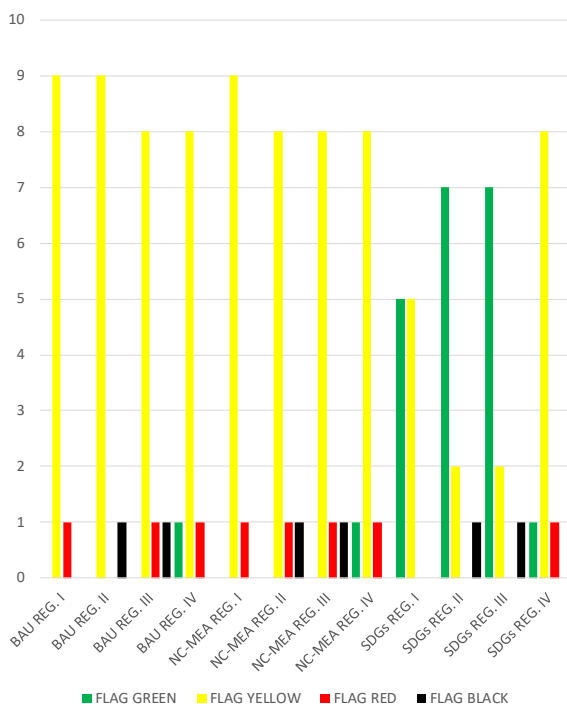


Figure 5. Flag Visualization of BAU, NC-MEA, and SDGs Policy in Region I-IV

level of economic, social, environmental, and institutional progress on average are still moderate. This proves that Indonesia is still in a developing country, and still need some efforts to further improve economic, social and institutional development, without causing any damage to the environment.

3. Hierarchy III, Provinces with low sustainability and low development indicator value. This hierarchy indicates low sustainability indicators of economic, social, environmental and institutional development and low levels of sustainability. There are 5 (five) provinces in the Hierarchy III, namely West Papua, Gorontalo, West Nusa Tenggara, East Nusa Tenggara, and Papua.

The detail description of the hierarchy of provinces sustainability in Indonesia is presented in Figure 4.

B. Analysis of the Status of Sustainable Regional Development in Indonesia

In assessing the sustainability status of regional development in Indonesia, the 33 provinces are grouped into 4 (four) regions based on island characteristics, socio-economic conditions, and the demographic profiles. The four regions are: Region I (Sumatra); Region II (Java - Bali); Region III (Kalimantan - Sulawesi); and Region IV (Nusa Tenggara, Maluku and Papua). The analysis uses ten indicators of economic, social, environmental, and institutional dimensions.

Table 10 and Figure 5 show the results of Flag analysis based on BAU, NC-MEA, and SDGs policies. The summary is shown in Table 9, which indicates that the SDGs policy scenario is better than that of NC-MEA and BAU for Region I to IV. This is demonstrated by the discovery of green flags that are more evenly distributed in SDGs policy scenarios than NC-MEA and BAU. In addition, Figure 4 also shows a relatively even distribution of the yellow flags in NC-MEA and BAU policies across all regions.

This is demonstrated by green flags that are more evenly distributed in SDGs policy scenarios than NC-MEA and BAU. Figure 4 also shows a relatively even distribution of the yellow flags in NC-MEA and BAU policies across all regions.

Table 11 shows cross-tabulation results for the Sumatra Region. It shows that both NC-MEA and BAU policy scenarios have similar sustainability levels. This is indicated by the same number of green, yellow, red and black flags. (0 green, 9 yellow, 1 red, and 0 black). Furthermore, when BAU is compared with SDGs it appears that SDGs are better since they produce more green flags (5:0), and no red flags (0:1).

Cross tabulation between SDGs and NC-MEA for region I Sumatra indicates that SDGs are better,

Table 11.
Cross-tabulation of Region I Sumatra Flag

Nawa Cita-MEA						
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	0	8	1	0	9
	R	0	1	0	0	1
	B	0	0	0	0	0
TOTAL		0	9	1	0	10
SUSTAINABLE DEVELOPMENT GOALS						
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	4	5	0	0	9
	R	1	0	0	0	1
	B	0	0	0	0	0
TOTAL		5	5	0	0	10
SUSTAINABLE DEVELOPMENT GOALS						
		G	Y	R	B	TOTAL
NC-MEA	G	0	0	0	0	0
	Y	4	5	0	0	9
	R	1	0	0	0	1
	B	0	0	0	0	0
TOTAL		5	5	0	0	10

since they produce more green flags (5:0) and no red flags (0:1). Thus, it can be concluded that the policy of SDGs development is more sustainable for Region I (Sumatra).

Table 12 presents cross tabulation for Region II Java Bali. Comparison of NC-MEA and BAU policies, shows that both scenarios have same sustainability levels, as shown by the number of flags generated. BAU scenario has more yellow flags (9:8), but both BAU and NC-MEA have the same black flags (1:1). Comparison of BAU with SDGs shows that SDGs is better, as it produces greener flag (7:0) and no black (0:1).

Cross tabulation between SDGs and NCA-MEA in Region II Java-Bali shows that SDGs are better than NC-MEA, since they produce more green flags (7:0), and no red flags (0:1). Thus, it can be concluded that SDGs have more sustainability level for regional II (Java Bali).

Table 13 shows the results of cross-tabulations for Region III Kalimantan-Sulawesi. Comparison between NC-MEA and BAU policies, shows no difference between the two, both scenarios generate the same number of flag (0 green, 8 yellow, 1 red, and 1 black). However, when the BAU is compared with SDG, it appears that the SDG is better than BAU, with more green flags (7:0) and fewer yellow flags (2:8). This is because the emergence of a green flag

Table 12.
Cross-tabulation of Region II Java-Bali Flag

Nawa Cita-MEA						
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	0	8	1	0	9
	R	0	0	0	0	0
	B	0	0	0	1	1
TOTAL		0	8	1	1	10
SUSTAINABLE DEVELOPMENT GOALS						
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	7	2	0	0	9
	R	0	0	0	0	0
	B	0	0	0	1	1
TOTAL		7	2	0	1	10
SUSTAINABLE DEVELOPMENT GOALS						
		G	Y	R	B	TOTAL
NC-MEA	G	0	0	0	0	0
	Y	6	2	0	0	8
	R	1	0	0	0	1
	B	0	0	0	1	1
TOTAL		7	2	0	1	10

will cause a reduction in the yellow flag, and no red flag (0:1).

Comparing between SDGs and NC-MEA policies, SDGs scenario also showed better than NC-MEA, since it produced more green flags (7:0) and less yellow flag (0:1). Thus, it can be concluded that the sustainability of SDGs is better in Region III (Kalimantan-Sulawesi) compared to BAU and NC-MEA policies.

Table 14 provides cross tabulation for the Nusa Tenggara-Maluku-Papua region. The cross-tabulation results between BAU, NC-MEA, and SDGs have the same tendency since both produce the same number of flag (1 green, 8 yellow, 1 red, and 0 black). However, if BAU policy scenarios are compared with SDGs, it appears that the SDG scenario is better than BAU with more green flags (6:1), fewer yellow flags (4:8), and no red flag (0:1).

Comparison between SDGs and NC-MEA, shows that the SDG scenario showed better than NC-MEA, since it produced more green flags (6:1) and fewer yellow flags (4:8), and no flag red (0:1). Thus, it can be concluded that the sustainability of SDGs is better in the Region III Kalimantan-Sulawesi compared to the BAU and NC-MEA.

To implement the policy on SDG development, the provincial government can issue a Regional Regulation (PERDA), which adopts more sustainable

Table 13.
Cross-tabulation of Region III Kalimantan-Sulawesi Flag

		Nawa Cita-MEA				
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	0	7	1	0	8
	R	0	1	0	0	1
	B	0	0	0	1	1
TOTAL		0	8	1	1	10
		SUSTAINABLE DEVELOPMENT GOALS				
		G	Y	R	B	TOTAL
BAU	G	0	0	0	0	0
	Y	6	2	0	0	8
	R	1	0	0	0	1
	B	0	0	0	1	1
TOTAL		7	2	0	1	10
		SUSTAINABLE DEVELOPMENT GOALS				
		G	Y	R	B	TOTAL
NC-MEA	G	0	0	0	0	0
	Y	6	2	0	0	8
	R	1	0	0	0	1
	B	0	0	0	1	1
TOTAL		7	2	0	1	10

principles for the region. For example, Regional Regulations on Sustainable Natural Resources Utilization, and Local Regulations on the Provincial Environmental Protection and Management Plan (RPPLH), which is one of the provincial authorities as set forth in Law of the Republic of Indonesia Number 23 of 2014. Such regulation may be the entry point towards sustainable development. It may be followed by adopting the Green Regional Budget Plan (Green APBD) to finance more environmentally friendly economic activities. The formulation of regional policies in the form of regional regulations, regulations of the regional heads, and decision letters of the regional heads to exercise regional authority are in accordance with the provisions of Article 17 paragraph 1 of Law of the Republic of Indonesia Number 23 of 2014.

In addition, it should be encouraged that the formulation of regional development planning policies should adopt sustainable principles. For example, as defined in Law Number 25 Year 2004 regarding National Development Planning System and Law of the Republic of Indonesia Number 23 of 2014, Provincial Governments shall determine the Long Term Regional Development Plan (RPJPD), the RPJPD shall be referred to in the preparation of the Medium Term Regional Development Plan (RPJMD), and subsequently the RPJMD is translated into

Table 14.
Cross-tabulation of Region IV Nusa Tenggara-Maluku-Papua Flag

		Nawa Cita-MEA				
		G	Y	R	B	TOTAL
BAU	G	1	0	1	0	1
	Y	0	7	0	0	8
	R	0	1	0	0	1
	B	0	0	0	0	0
TOTAL		1	8	1	0	10
		SUSTAINABLE DEVELOPMENT GOALS				
		G	Y	R	B	TOTAL
BAU	G	1	0	0	0	1
	Y	5	3	0	0	8
	R	0	1	0	0	1
	B	0	0	0	0	0
TOTAL		6	4	0	0	10
		SUSTAINABLE DEVELOPMENT GOALS				
		G	Y	R	B	TOTAL
NC-MEA	G	1	0	0	0	1
	Y	4	4	0	0	8
	R	1	0	0	0	1
	B	0	0	0	0	0
TOTAL		6	4	0	0	10

annual planning and budgeting (RKPD and APBD). It means that the implementation of sustainable development policies should be initiated from long-term regional development plan, to be carried to the medium-term regional development planning plan, and reflected in the annual planning and budgeting.

The results of this study also suggest improving the supervision and monitoring of the regional government by the central government for the issues identified as the authority of the central government as stated in Law of the Republic of Indonesia Number 23 of 2014. This is done by incorporating the principles of sustainable development into regulation or policy, as well as in the preparation of norms, standards, procedures and criteria by each ministry/agency at the central government, which will serve as guidelines for local government in governing, developing and empowering the community in the region.

Finally, it should be acknowledged that regional disparities are still a major concern in Indonesia. Gaps concerning the environmental, economic and social aspects of development among regions in Indonesia are still wide. Therefore, policies that minimize such differences should be encouraged. The central government, for example, may use different mechanisms in assessing sustainability criteria based on regional performance. It is well

known that Eastern provinces such as Papua and West Papua, rich in natural resources and vast forest areas, are less developed by economic indicators (GRDP). However, if sustainable development indicators are used, such as the forested area, low pollution, resource efficiency, and local wisdom, the provinces of Papua and West Papua may have higher development performance scores than in Java and Sumatra.

IV. CONCLUSION

Of the twenty-one indicators selected, seven highly sensitive indicators, namely (1) percentage of the length of the paved road to width of the area (economic dimension), (2) GRDP per capita (economic dimension), (3) Gini ratio (economic dimension), (5) percent CO₂ emissions to population (environmental dimension), and (7) percentage of women's representation in parliament (dimension institutional). These seven indicators are very effective in improving the sustainability of provincial development in Indonesia. Of the 33 provinces studied, the twenty-four provinces of Indonesia are at a moderate level of sustainability.

Assessment of sustainability in the context of regional development in Indonesia is urgent to do. This research seeks to bridge and overcome challenges to create sustainable regional development in Indonesia through measurement using sustainable regional development indicators. This study shows that Business As Usual (BAU) tends to be unsustainable for almost all regions. Meanwhile, the Nawa Cita-MEA scenario tends to deliver mixed results across regions in Indonesia. The development of SDGs scenarios, however, consistently provides better sustainable development across the regions in Indonesia. This study provides a lesson that policy makers may be able to use in assessing how sustainable development can be done easily given the complexity of the expected indicator.

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